

UNITED STATES DISTRICT COURT
SOUTHERN DISTRICT OF NEW YORK

UNITED STATES OF AMERICA,)	
)	
Plaintiff,)	<u>VERIFIED COMPLAINT</u>
)	
- v. -)	
)	
\$105,824.58 SEIZED FROM)	22 Civ. 9103
METROPOLITAN COMMERCIAL BANK)	
ACCOUNT 0199010773, HELD IN THE)	
NAME OF "PARTNERS CAPITAL)	
INVESTMENT,")	
)	
Defendant-in-rem.)	
)	

Comes now the Plaintiff, United States of America, through its undersigned attorneys, and alleges as follows:

NATURE OF THE ACTION

1. This is an action *in rem* to forfeit approximately \$105,824.58 in seized funds pursuant to 18 U.S.C. § 981(a)(1)(A) on the grounds that those seized funds were involved in transactions by an unlicensed money transmitting business operated in violation of 18 U.S.C. § 1960 and were involved in money laundering in violation of 18 U.S.C. § 1956.

JURISDICTION AND VENUE

2. This Court has jurisdiction over this action pursuant to 28 U.S.C. § 1345 and 28 U.S.C. § 1355(a).

3. Venue is proper in this District pursuant to 28 U.S.C. § 1355(b)(1)(A) because acts and omissions giving rise to forfeiture took place in the Southern District of New York.

4. This action *in rem* for forfeiture is governed by 18 U.S.C. §§ 981 and 983, the Federal Rules of Civil Procedure, and the Supplemental Rules for Admiralty or Maritime Claims and Asset Forfeiture Actions.

THE DEFENDANT IN REM

5. Defendant *in rem* constitutes all funds (approximately \$105,824.58) (hereinafter, "Defendant Property") previously contained in Metropolitan Commercial Bank account 0199010773 located in New York City, held in the name of "PARTNERS CAPITAL INVESTMENT" and all funds traceable thereto, including accrued interest (hereinafter, "Subject Bank Account").

RELEVANT NAMES AND ENTITIES

6. Partners Capital Investment (hereinafter, "PCI") is a British Virgin Islands-incorporated mutual fund that purported to invest in securities. However, PCI never acted as a mutual fund or invested in securities. Instead, PCI functioned as an unlicensed money transmission business to orchestrate, among other things, capital flight out of Argentina and other countries. To facilitate its unlicensed money transmitting business, false representations were be made to Metropolitan Commercial Bank that PCI acted as a mutual fund. Those representations were false in that, at all materials times, PCI was not registered as a money services business (MSB) under the Bank Secrecy Act ("BSA") regulations at

31 CFR 1022.380 with the Financial Crimes Enforcement Network ("FinCEN").

7. Metropolitan Commercial Bank (hereinafter "MCB") is a bank and financial institution located in Manhattan, New York. In March 2019, MCB opened for PCI the Subject Bank Account PCI used this account to unlawfully operate an unlicensed money transmitting business.

GROUND'S FOR FORFEITURE

STATUTORY BASIS

8. Title 18, United States Code, Section 1960 prohibits operation of an unlicensed money transmitting business, which includes operating a money transmitting business without a state license, without federal registration, or while transmitting funds that are "known to the defendant to be derived from a criminal offense or are intended to be used to promote or support unlawful activity."

9. Title 18, United States Code, Section 1956(a)(2)(A) prohibits the transfer of a monetary instrument or funds from a place in the United States to or through a place outside the United States or to a place in the United States from or through a place outside the United States with the intent to promote the carrying on of specified unlawful activity.

10. A violation of Title 18, United States Code, Section 1960 is specified unlawful activity. See 18 U.S.C. §§ 1956(c)(7)(A), 1961(1).

11. Title 18, United States Code, Section 981(a)(1)(A) provides that "[a]ny property, real or personal, involved in a transaction or attempted transaction in violation of . . . section 1956 . . . or 1960 of this title, or any property traceable to such property," is subject to forfeiture to the United States.

OVERVIEW OF THE BLUE DOLLAR PESO EXCHANGE

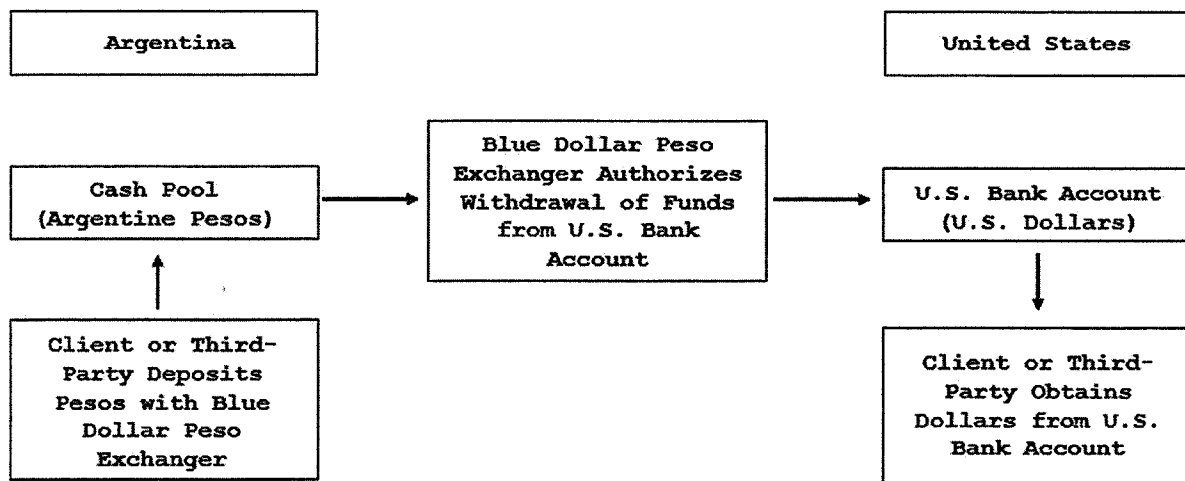
12. Due to capital flight from Argentina, the Argentine government set strict capital controls to limit the export of funds from Argentina as well as limit the exchange of Argentine Pesos into U.S. Dollars. These controls, combined with economic instability, gave rise to what are known as "blue dollar peso exchanges," which enabled customers to buy more U.S. dollars than allowed under Argentine law. Blue dollar peso exchanges are illegal under Argentine law.

13. The blue dollar peso exchange enables the movement of funds between two countries without the use of international wire transfers.

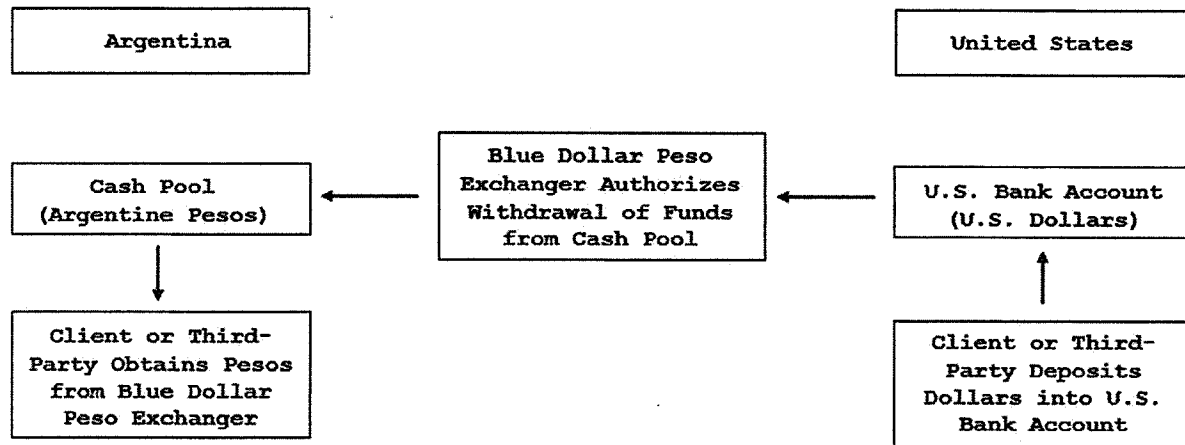
14. To operate, blue dollar peso exchangers require access to U.S. bank accounts. Blue dollar peso exchangers hold U.S. dollars in the accounts. Blue dollar peso exchangers transfer U.S. dollars from these accounts at the direction of a client or

a third party, after the client or a third party delivers Argentine pesos to the blue dollar peso exchanger in Argentina. Figure 1 illustrates the movement of funds between Argentina and the United States.

Figure 1 - Flow of Funds Between Argentina and the United States



15. Alternatively, clients utilize the blue dollar peso exchange to receive Argentine pesos after the client or a third party deposits U.S. dollars into the blue dollar peso exchanger's U.S. bank account. Figure 2 illustrates the movement of funds between the United States and Argentina.

Figure 2 - Flow of Funds Between the United States and Argentina

**PCI ESTABLISHED THE SUBJECT BANK ACCOUNT TO FACILITATE
UNLICENSED MONEY TRANSMISSION BUSINESS**

16. In March 2019, PCI established or caused to be established the Subject Bank Account at MCB. The Subject Bank Account was established under the false pretense that PCI was a mutual fund. In fact, this bank account was established as a pass-through account¹ to facilitate a blue dollar peso exchange.

17. Documentation was submitted to MCB that falsely described PCI's transactions involving Subject Bank Account as being consistent with PCI's operation of an investment fund.

18. On December 7, 2020, federal law enforcement agents interviewed representatives from MCB (collectively, the "Bank Representatives") in New York, New York, where MCB is based. In substance, Bank Representatives stated that, based on

¹ For purposes of this complaint, a "pass-through account" is a bank account that receives deposits for purposes of transferring the funds to another account.

representations made to MCB as well as documents submitted to MCB, MCB understood PCI to be an investment fund involved in the trading of securities and investments.

19. Bank Representatives reported that MCB received what was purported to be supporting documentation and private placement memoranda (hereinafter, "PPM") for PCI.

20. A PPM is a legal document provided to prospective investors when selling stock or another security in a business. A PPM is used in private transactions when the securities are sold pursuant to an exemption under federal or state law. As a result, the submission of the fraudulent PPM to MCB materially misrepresented that PCI's business purpose was to serve as a mutual fund when, in fact, PCI's purpose was to serve as an unlicensed money transmitting business.

21. Bank Representatives indicated that they then forwarded the fraudulent PPM to MCB's compliance department for in-depth review. The PPM included a detailed description of how PCI operated, which included use of "subscription" and "redemption" language to justify incoming and outgoing wire transfers.

22. The terms "subscription" and "redemption" are used in connection with mutual funds. A "subscription" is used to describe the purchase of shares in a mutual fund. A "redemption" is used to describe the sale of shares in a mutual fund. PCI's use of these terms in the PPM materially misrepresented PCI's business model as

a mutual fund when, in fact, it was an unlicensed money transmitting business.

23. Bank Representatives at MCB were told that PCI's accounts at MCB would be used for the settlement of client investment transactions made through PCI's various investment funds.

24. These misrepresentations made to Bank Representatives at MCB were materially misleading. MCB would not have established the Subject Bank Account for PCI if MCB had known that PCI was in fact operating as an unlicensed money transmitting business.

**PCI UTILIZED THE SUBJECT BANK ACCOUNT TO ACT AS AN
UNLICENSED MONEY TRANSMITTER**

25. The Subject Bank Account operated as a conduit for an unlicensed money transmitting business. Funds received by the Subject Bank Account were transferred either to accounts in the United States or to accounts overseas. PCI charged clients a fee for each deposit of funds into the fictitious mutual fund. The nature of these deposits were concealed from the bank in part due to representations that deposits into the PCI account would be "subscriptions," creating the materially false impression that deposits were purchases of a position in a mutual fund. Similarly, representations were made to the bank that clients' withdrawals of funds from the PCI account would be "redemptions," creating the

materially false impression that withdrawals would be redemptions of a position in a mutual fund.

26. A review of MCB financial records for the Subject Bank Account between 9/18/2019 and 9/30/2020 revealed that the account was regularly used to rapidly move funds. The rapid movement of funds was consistent with PCI's actual use of the account as a pass-through account and was inconsistent with the representations made to Bank Representatives at MCB that PCI was using the account to settle trades in financial securities in connection with PCI's operation as a mutual fund.²

27. MCB financial records reveal that between 9/18/2019 and 9/30/2020, \$10,549,345.00 was transferred out of the Subject Bank Account. However, only 13.2 percent (\$1,394,206.00) of these transfers represented international wire transfers. This activity (the transfer of \$10,549,345.00 out of the Subject Bank Account) is consistent with clients or third parties withdrawing U.S. Dollars from the Subject Bank Account following a deposit of Argentine pesos with a Blue Dollar peso exchanger in Argentina as outlined in Paragraph 14 and Figure 1.

28. MCB financial records further indicate that between 9/18/2019 and 9/30/2020, the Subject Bank Account received

²PCI's new account application to MCB accurately stated that PCI's transactions would exceed \$2 million per month. PCI also declared that its anticipated monthly transactions would be 25 transactions per month.

\$10,855,717.48 in deposits. Of these deposits, only 19.94 percent of the deposits (\$2,165,113.03) were the result of international wire transfers. This activity (the transfer of \$10,855,717.48 into the Subject Bank Account) is consistent with clients or third parties moving funds into the Subject Bank Account to obtain Argentine pesos from a Blue Dollar peso exchanger in Argentina, as outlined in Paragraph 15 and Figure 2.

29. At no material time was PCI registered with FinCEN to operate as a money transmitting business, as required by Title 31, United States Code, Section 5330 and the regulations prescribed under that section, including 31 CFR § 1022.380. Operating an unlicensed money transmitting business that fails to comply with these federal money transmitting business registration requirements constitutes a violation of 18 U.S.C. § 1960(a) and (b)(1)(B), which make it a felony to "knowingly conduct[], control[], manage[], supervise[], direct[], or own[] all or part of an unlicensed money transmitting business . . . [that] fails to comply with the money transmitting business registration requirements under section 5330 of title 31, United States Code, or regulations prescribed under such section."

30. Because PCI used the Subject Bank Account to engage in an unlicensed money transmitting business, the Subject Bank Account, and the Defendant Property funds that were on deposit in

the Subject Bank Account, were "involved in" PCI's unlicensed money transmitting business.

31. On December 11, 2020, the United States seized Defendant Property pursuant to a seizure warrant issued by the U.S District Court for the Southern District of New York.

**PCI USED THE SUBJECT BANK ACCOUNT TO ENGAGE IN
INTERNATIONAL FUND TRANSFERS TO PROMOTE PCI's
CARRYING ON OF AN UNLICENSED MONEY TRANSMITTER BUSINESS**

32. The United States incorporates by reference paragraphs 1 through 31 above as if fully set forth herein.

33. The operation of an unlicensed money service business, in violation of Title 18, United States Code, Section 1960, is a specified unlawful activity under Title 18, United States Code, Sections 1956(c)(7)(A) and 1961(1).

34. With intent to promote the carrying on of its unlicensed money transmitting business, in violation of Title 18, United States Code, Section 1960, PCI transported, transmitted, and transferred, monetary instruments and funds both (a) from a place in the United States to a place outside the United States and (b) to a place in the United States from a place outside the United States.

35. PCI thereby engaged in international promotion money laundering conduct in violation of Title 18, United States Code, Section 1956(a)(2)(A).

36. Because PCI used the Subject Bank Account to engage in international promotion money laundering conduct, the Subject Bank Account, and the Defendant Property funds that were on deposit in the Subject Bank Account, were "involved in" PCI's international promotion money laundering conduct.

37. Title 18, United States Code, Section 981(a)(1) subjects to forfeiture "[a]ny property, real or personal, involved in a transaction . . . in violation of [Title 18, United States Code,] [S]ection 1956 . . . or 1960 or any property traceable to such property."

CLAIM FOR FORFEITURE

38. The United States incorporates by reference paragraphs 1 through 37 above as if fully set forth herein.

39. The Defendant Property was involved in transactions by an unlicensed money transmitting business, PCI, that operated without complying with the money transmitting business registration requirements under Title 31, United States Code, Section 5330 and the regulations promulgated under that section, which required PCI to be registered with FinCEN, all in violation of 18 U.S.C. § 1960.

40. The Defendant Property was also used by PCI to engage in international fund transfers that promoted PCI's carrying on of its unlicensed money transmitting business. The Defendant Property was therefore involved in international promotional money

laundering in violation of 18 U.S.C. §§ 1956(a)(2)(A), (c)(7)(A), and 1961(1).

41. Therefore, the Defendant Property is forfeitable pursuant to 18 U.S.C. § 981(a)(1)(A).

CLAIM FOR RELIEF

WHEREFORE Plaintiff, the United States, requests as follows:

- (1) Judgment against Defendant Property in favor of the United States;
- (2) issue process to enforce forfeiture of Defendant Property, by requiring all persons having interest in Defendant Property be cited to appear and show cause why forfeiture should not be decreed, and that this Court decree forfeiture of Defendant Property to the United States of America for disposition according to law; and


VERIFICATION

I, Alexander Rayas, a Special Agent with U.S. Department of Justice, Federal Bureau of Investigation hereby verify and declare under penalty of perjury that I have read the foregoing Verified Complaint *In Rem* and know the contents thereof, and that the factual statements contained in the Verified Complaint are true to my own knowledge, except those factual statements herein stated to be alleged on information and belief and as to those factual statements I believe them to be true. In signing this verification, I am not opining on any legal theories or conclusions contained herein.

The sources of my knowledge and information and the grounds of my belief are the official files and records of the United States, information supplied to me by law enforcement officers, as well as my investigation of this case, together with others, as a Special Agent of the FBI. This Verified Complaint does not set forth each and every fact learned during the course of this investigation or known to the United States but rather only contains those factual statements necessary to establish, by a preponderance of the evidence, that the Defendant Properties are subject to forfeiture. The dates and amounts referred to in this Verified Complaint are approximate. The names referenced may have alternate spellings in original and translated documents.

I hereby verify and declare under penalty of perjury under the laws of the United States of America, pursuant to 28 U.S.C. § 1746, that the foregoing is true and correct.

Executed on this 21st day of October 2022.



ALEXANDER RAYAS
SPECIAL AGENT
FEDERAL BUREAU OF INVESTIGATION